

# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY OFFICE OF INSPECTOR GENERAL

1301 CONSTITUTION AVE., NW WASHINGTON, DC 20004

**DATE:** JANUARY 26, 2018 **PREPARED BY:** (b) (6), (b) (7)(C)

CASE #: OI-HQ-2016-ADM-0075 CROSS REFERENCE #:

TITLE: OFFICE OF CIVIL RIGHTS MISMANAGEMENT OF TITLE VI CONPLAINTS@EPA.GOV WEB-BASED COMPLAINT MAILBOX

### CASE CLOSING REPORT

Subject(s)	Location	Other Data
(b) (6), (b) (7)(C)	(b) (6), (b) (7)(C)	

## **VIOLATION(S):**

- 1. 18 U.S.C. § 1001 False statements
- 2. 40 CFR § 7.120 Nondiscrimination in Programs Receiving Federal Assistance from the Environmental Protection Agency, Complaint Investigations.
- 3. EPA ORDER 3120.1 Appendix-Guidance on Corrective Discipline: (7) Conduct which is generally criminal, infamous, dishonest, immoral or notoriously disgraceful; (22) Negligent performance of duties.
- 4. EPA Order 4701: Title VI Case Management Protocol.

### **ALLEGATION:**

On April 12, 2016, the Office of Professional Responsibility (OPR), Office of Investigations (OI), Office of Inspector General (OIG), U.S. Environmental Protection Agency (EPA), received an EPA OIG Hotline complaint reporting potential employee misconduct and mismanagement regarding the Title VI electronic mailbox (e-mail account) of the Office of Civil Rights (OCR), Office of the Administrator (OA), EPA, (<u>Title VI Complaints@epa.gov</u>). The complainant, who requested confidentiality, also alleged that management officials in the OCR falsified records, attempted to "cover-up" information related to a Flint, Michigan resident who submitted a civil rights complaint to the OCR Title VI e-mail account, and failed to inform the EPA Administrator of the complaints they received related to contamination in Flint, Michigan's water system when queried for input for the Administrator's Congressional testimony.

Based on information developed during the course of this investigation, the OIG identified that the potential employee misconduct and mismanagement of the OCR Title VI e-mail account<sup>1</sup>

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<sup>&</sup>lt;sup>1</sup> This investigation only focused on correspondence the OCR received via its OCR Title VI e-mail account (<u>Title VI Complaints@epa.gov</u>). The OCR External Compliance and Complaints Program (Title VI) accepts

occurred from June 2014 to July 2015. As a result, the following (b) (6), (b) (7)(C) were investigated:

The allegations of misconduct alleged to have been specifically committed by (b) (6), (b) (7)(C) were reported in separate ROIs (OI-HQ-2017-ADM-0082 and OI-HQ-2017-ADM-0083).

Based upon the foregoing information, as well as additional information independently obtained during the course of the investigation, the OIG identified and investigated the following allegations related to the OCR:

- The OCR failed to monitor the OCR Title VI e-mail account (<u>Title VI Complaints@epa.gov</u>) from approximately June 2014 to July 2015.
- The OCR failed to comply with 40 CFR § 7.120(c) by not acknowledging email
  complaints received by the OCR from June 2014 to July 2015 within five (5) days of
  receipt.
- 3. The OCR issued an acknowledgment letter to (b) (6), (b) (7)(C) a complainant who e-mailed the OCR Title VI e-mail account, stating that OCR received e-mailed complaint on (b) (6), (b) (7)(C) e-mail to the OCR was sent on (b) (6), (b) (7)(C).
- 4. The OCR failed to inform the EPA Administrator of the complaints they received in 2015 related to contamination in Flint, Michigan's water system, when queried for input for the Administrator's congressional testimony.

# FINDINGS:

Based on information obtained during the investigation, allegations one (1) through three (3) were supported; allegation four (4) was not supported.

#### **DISPOSITION:**

During the review of the related case OI-HQ-2016-ADM-0075, both the Civil Division and Civil Rights Division, Department of Justice, Washington DC, reviewed all the facts related to the allegations concerning (b) (6), (b) (7)(C). On August 25, 2016, the Civil

complaints via U.S. mail or fax and can be contacted via telephone for assistance (<a href="https://www.epa.gov/sites/production/files/2016-09/documents/how-to-file-a-complaint-of-discrimination-brochure.pdf">https://www.epa.gov/sites/production/files/2016-09/documents/how-to-file-a-complaint-of-discrimination-brochure.pdf</a>).

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Division declined civil action based on (b) (7)(E), (b) (5). On August 29, 2016, the Civil Rights Division declined prosecution based on (b) (6), (b) (7)(C), (b) (5), (b) (7)(E)

In addition, on December 19, 2016, the Fraud and Public Corruption Division, United States Attorney's Office for the District of Columbia, declined prosecution for potential violations of 18 U.S.C. § 1001, 18 U.S.C. § 1016 and 18 U.S.C. § 1038(b) (6), (b) (7)(C). As a result, this was purely an administrative

On 2017, (b) (6), (b) (7)(C) retired from federal service, therefore no administrative action was taken by the EPA.

On (b) (6), (b) (7)(C), 2017, (b) (6), (b) (7)(C) issued a Letter of Counsel to (b) (6), (b) (7)(C)

Based upon the foregoing, there are no further investigative steps to be taken and this case is recommended for closure.

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investigation.



# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY OFFICE OF INSPECTOR GENERAL

**DATE:** APRIL 18, 2018 **PREPARED BY:** (b) (6), (b) (7)(C)

CASE #: OI-HQ-2016-CAC-0049 CROSS REFERENCE #:

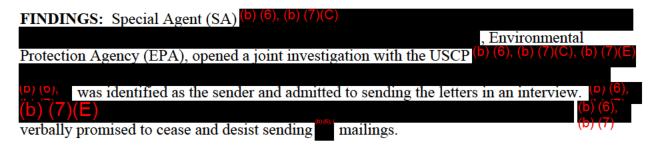
TITLE: (b) (6), (b) (7)(C) : US CITIZEN LAS VEGAS AREA

# CASE CLOSING REPORT

Subject(s)	Location	Other Data
(b) (6), (b) (7)(C)	WASHINGTON, DC	

VIOLATION(S): 18 USC § 2261A - Stalking

**ALLEGATION:** This investigation was initiated after receiving a Request for Information Bulletin (RFIB) from the United States Capitol Police (USCP), regarding numerous vile and vulgar letters mailed to a US Senator, allegedly from the same sender. Regina McCarthy (McCarthy), Administer, EPA has received similar letters.



**DISPOSITION:** The case was presented to the United States Attorney's Office – District of Nevada (USAO – NV) who declined prosecution. Based upon the aforementioned, there are no remaining investigative steps and this investigation is recommended for closure with no further action. Should new information become available, the EPA-OIG retains the right to re-open the investigation.

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DATE: NOVEMBER 29, 2017

# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY OFFICE OF INSPECTOR GENERAL

1301 CONSITITUTION AVENUE, NW WASHINGTON DC 20004

PREPARED BY: SA

<b>CASE</b> #: OI-HQ-2017-ADM-0	CROSS REFEREN 0063	NCE #: OI-HQ-2016-ADM-
TITLE: (b) (6), (b) (7)(C); SES, (t)	o) (6), (b) (7)(C)	
CA	ASE SUMMARY REPORT	Γ
Subject(s)	Location	Other Data
(b) (6), (b) (7)(G)	WASHINGTON, DC	N/A
COMPLAINT: The following in regarding (b) (6), (b) (7)(C) referred to the EPA Office of Instrument of the CPA Office of Instrument of In	Environmental Protects pector General (OIG) on April 20 ine received a complaint on behal ged erratic time and attendance by	ion Agency (EPA), that were 0, 2016 and October 24, 2016.  If of senior senior and revealed an instance
On October 24, 2016, the OIG He alleging abuse, prostitut	otline received a complaint from tion and drug use by	(b) (6), (b) (7)(C)
INVESTIGATIVE FINDINGS developed during the course of the (1) During the period of time from AWOL on multiple days while	ne investigation, the OIG identified in approximately July 19, 2016 to	ed three allegations <u>to p</u> ursue.

failed to attend a conference as part of official duties and was considered AWOL. This allegation was investigated in a separate but related case, numbered OI-HQ-2016-ADM-0063. A review of records, receipts, credit card charges and several interviews did not support a finding

marijuana. This allegation was supported. (3) Lastly, from January 31, 2016 to February 5, 2016,

coordination with Labor and Employee Relations, Agents received the results of two urinalysis

sufficient evidence to support a finding that was AWOL for 18 days. (2) used a controlled substance, violating the provisions of the Federal Free Workplace Program. In

tests conducted after reasonable suspicion was developed that was routinely using

was AWOL. that

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AND

On February 24, 2017, Agents were notified that was presented with a Notice of Proposed Removal and a BAR notice.

On April 7, 2017, an OIG Final Summary Report was delivered to (b) (6), (b) (7)(C)

Office of General Counsel, EPA and (b) (c), (b) (7)(C)

EPA.

On June 8, 2017, Agents were notified of intention to appeal Notice of Proposed Removal to the Merit Systems Protection Board.

On October 18, 2017, Agents were notified of intention to settle the Notice of Proposed Removal.

**RECOMMENDATION:** Based upon the aforementioned, there are no remaining investigative steps and this investigation is recommended for closure with no further action.

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# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY OFFICE OF INSPECTOR GENERAL

1301 CONSTITUTION AVE., NW WASHINGTON, DC 20004

# FINAL SUMMARY REPORT

SUBJECT:

United States Environmental Protection Agency

FROM:

Patrick F. Sullivan

Assistant Inspector General for Investigations

Office of Investigations Office of Inspector General

United States Environmental Protection Agency

TO:

United States Environmental Protection Agency (With Attachments)

CC:

United States Environmental Protection Agency (With Attachments)

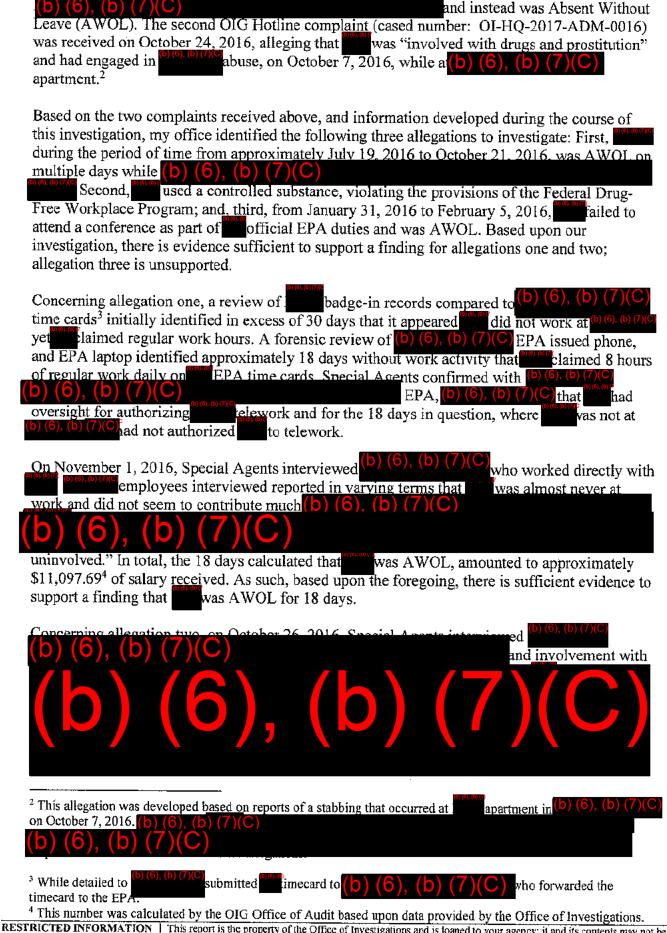
This Final Summary Report provides the United States Environmental Protection Agency (EPA), Office of Inspector General's (OIG) investigative findings concerning the above referenced investigation. On February 9, 2017, I also provided the Office of General Counsel with a declaration detailing my evidentiary findings. This report includes a memorandum of activity, which includes the relevant investigative documents used in our review1.

My office received two separate OIG hotline complaints EPA. The first complaint (case number. -riQ-2016-ADM-0063) was received on April 20, 2016, alleging failed to attend a conference while on official government travel in

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<sup>1</sup> Due to the large number of pages in the relevant attachments, the EPA OIG will provide a CD with digital copies contained within the attached memorandum of activity.



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On November 16, 2016, and again on December 5, 2016, Special Agents, coordinating with the EPA Labor and Employee Relations (LER) section, received the results of two urinalysis tests conducted after reasonable suspicion was developed by the EPA LER that was routinely using marijuana. Both urinalysis tests yielded positive results showing the presence of Tetrahydrocannabinol (THC) in sample. THC is the active ingredient in cannabis products such as marijuana, hashish, and hashish oil. Based upon the foregoing, there is sufficient evidence to support the allegations of drug use by which is in violation of the Federal Drug-Free Workplace Program.

My office is taking no further investigatory action on this matter. Please advise this office within 30 days of any further administrative action or other proposed actions, that may be taken by you in this matter. This final summary report is "For Official Use Only" and its disclosure to unauthorized officials is prohibited. If you have any questions or concerns, please do not hesitate to contact Special Agent (b) (6), (b) (7)(C) at (202)

# ATTACHMENT

1. Memorandum of Activity - Final Summary Report Attachments

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# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY OFFICE OF INSPECTOR GENERAL

1301 CONSITITUTION AVENUE, NW WASHINGTON DC 20004

**DATE:** October 23, 2018 **PREPARED BY:** SA (6) (6), (b) (7) (C)

CASE #: OI-HQ-2016-ADM-0072 CROSS REFERENCE #:

TITLE: EPA Employees Downloading and/or Using WhatsApp Encrypted Messaging

Application on EPA issued mobile devices

# CASE CLOSING REPORT

Subject(s)	Location	Other Data
58 Known EPA Employees	HQ; Regions 1, 2, 3, 4, 5, 6, 8, 9, 10	

#### **ALLEGATIONS:**

- 1) EPA employees have downloaded and used the unauthorized encryption app: WhatsApp on their EPA devices in violation of EPA policy;
- 2) EPA employees conducted official EPA business within the *WhatsApp*
- 3) EPA employees failed to comply with the Federal Records Act, by not maintaining official EPA records.

#### **NARRATIVE:**

On February 2, 2017, The Washington Times published an article: "Lawsuit demands EPA say if employees using encrypted messages to evade open-records laws", which alleged unnamed EPA employees have downloaded and are using unauthorized encryption apps on their EPA devices in violation of EPA policy and failing to comply with the Federal Records Act (FRA), by not maintaining official EPA records. On February 3, 2017 Patrick Sullivan, Assistant Inspector General for Investigations (AIGI), EPA, Office of Inspector General (OIG), referred these allegations for investigation via the OIG Hotline for initiation. On February 14, 2017, the EPA

CASE:

OI-HQ-2016-ADM-0072

**DATE OF ACTIVITY:** 

October 23, 2018

RESTRICTED INFORMATION

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**INTERVIEWEE** (if applicable):

Interviewee

**DRAFTED DATE: 10/23/2017** 

Click or tap to enter a date

AGENT(S):

SA (5) (6) (7)

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OIG received a Congressional request from the House of Representatives Subcommittee on Science, Space, and Technology to conduct an investigation into the use of EPA employees of unauthorized encryption applications on their EPA-issued devices.

On March 8<sup>th</sup>, 2017, OI opened an investigation of the following allegation: Whether EPA employees using the WhatsApp<sup>1</sup> application to communicate in violation of EPA policy<sup>2</sup> and the FRA.<sup>3</sup>

#### **FINDINGS:**

Allegation 1 – supported Allegation 2 – unsupported Allegation 3 - unsupported

Based upon OI's investigation, the evidence supports a finding that 58 EPA employees, either knowingly or unknowingly, were in technical violation of EPA policy which restricted the downloading of applications onto EPA devices not approved by the EPA's Office of Environmental Information (OEI). Further, OI identified only two EPA employees who conducted EPA business using WhatsApp. Both of these EPA employees had only used the application for scheduling official meetings while overseas, not for conducting substantive official EPA business. No evidence was found to support that the WhatsApp application was being used by EPA employees on their EPA issued mobile devices to purposely circumvent the applicable Federal record retention rules. One EPA employee was interviewed twice which resulted in the total number of employee interviews to reach 59, one number higher than the total number of employees identified as having downloaded the WhatsApp application onto their EPA-issued mobile device.

**CASE:** 

OI-HQ-2016-ADM-0072

**DATE OF ACTIVITY:** 

October 23, 2018

RESTRICTED INFORMATION

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**INTERVIEWEE** (if applicable):

Interviewee

unauthorized persons is prohibited. See 5 U.S.C. 552a.

**DRAFTED DATE: 10/23/2017** 

Click or tap to enter a date

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<sup>&</sup>lt;sup>1</sup> WhatsApp is an application that provides free text messaging by using the phone's internet connection to send messages to avoid SMS fees. <a href="https://www.whatsapp.com/features/">https://www.whatsapp.com/features/</a>. It should be noted that OI was alerted by OEI of the presence of WhatsApp on EPA issued mobile devices after OI requested OEI identify any encrypted messaging application downloaded onto such devices.

<sup>&</sup>lt;sup>2</sup> EPA CIO Policy # 2104.0 states, "Only software that has been approved by the IMO or the Agency's Chief Technology Officer and properly acquired by the Agency may be installed on EPA computer systems."

<sup>3</sup> Federal record retention rules are both regulatory and criminal. 36 CFR 1220 mandates that all federal agencies actively maintain official records. 18 USC 1519 states, "Whoever knowingly alters, destroys, mutilates, conceals, covers up, falsifies, or makes a false entry in any record, document, or tangible object with the intent to impede, obstruct, or influence the investigation or proper administration of any matter within the jurisdiction of any department or agency of the United States or any case filed under title 11, or in relation to or contemplation of any such matter or case, shall be fined under this title, imprisoned not more than 20 years, or both."

Specifically, on February 17, 2017, OI received the results of a requested search of all EPA issued mobile devices (iPhones) by EPA's OEI. The results of this search identified that 58 EPA employees had the WhatsApp application on their EPA issued mobile device. Based upon this information, OI proceeded to conduct voluntary interviews of all EPA employees who were identified to have the WhatsApp application downloaded onto their EPA issued mobile device. Two EPA employees admitted to using WhatsApp for official EPA work. Each EPA employee provided their EPA iPhones to the interviewing agents who then examined the contents of any conversations within the WhatsApp application. At the conclusion of each interview, OI special agents advised each EPA interviewee to inform their immediate supervisor of the presence of WhatsApp on the EPA device, and to confirm the application's deletion with management. One EPA employee with WhatsApp on their EPA-issued iPhone no longer was employed by the agency at the time of the interviews.

On July 19, 2017, the OI consulted with the U.S. Attorney's Office (USAO), Washington, DC, regarding this matter. The USAO agreed (b) (5), (b) (7)(E), and the case should be handled administratively.

On February 27, 2018, OI forwarded these findings to the EPA to determine agency action. On April 2, 2018, Deputy Administrator Michael Flynn declined to take administrative action.

#### **RECOMMENDATION:**

This case is recommended for closure.

**CASE:** OI-HQ-2016-ADM-0072

**DATE OF ACTIVITY:** October 23, 2018

RESTRICTED INFORMATION

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**INTERVIEWEE** (if applicable):

Interviewee

**DRAFTED DATE: 10/23/2017** 

Click or tap to enter a date

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# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY OFFICE OF INSPECTOR GENERAL

1301 CONSTITUTION AVE., NW WASHINGTON, DC 20004

**DATE:** DECEMBER 29, 2017 **PREPARED BY:** (b) (6), (b) (7)(C)

CASE #: OI-HQ-2017-ADM-0083 CROSS REFERENCE #: OI-HQ-2016-ADM-0075

TITLE: (b) (6), (b) (7)(C), GS-15, (b) (6), (b) (7)(C)

### CASE CLOSING REPORT

Subject(s)	Location	Other Data
(b) (6), (b) (7)(C)	WASHINGTON, DC	

# **VIOLATION(S):**

- 1. 40 CFR § 7.120 Nondiscrimination in Programs Receiving Federal Assistance from the Environmental Protection Agency, Complaint Investigations.
- EPA ORDER 3120.1 Appendix-Guidance on Corrective Discipline: (7) Conduct which
  is generally criminal, infamous, dishonest, immoral or notoriously disgraceful; (22)
  Negligent performance of duties.
- 3. EPA Order 4701: Title VI Case Management Protocol.

#### ALLEGATION:

On April 12, 2016, the Office of Professional Responsibility (OPR), Office of Investigations (OI), Office of Inspector General (OIG), U.S. Environmental Protection Agency (EPA), received an EPA OIG Hotline complaint reporting potential employee misconduct and mismanagement regarding the Title VI electronic mailbox (e-mail account) of the Office of Civil Rights (OCR), Office of the Administrator (OA), EPA, (<u>Title VI Complaints@epa.gov</u>). The complainant, who requested confidentiality, also alleged that management officials in the OCR falsified records, attempted to "cover-up" information related to a Flint, Michigan resident who submitted a civil rights complaint to the OCR Title VI e-mail account, and failed to inform the EPA Administrator of the complaints they received related to contamination in Flint, Michigan's water system when queried for input for the Administrator's Congressional testimony.

On June 3, 2016, a case was initiated to investigate the aforementioned allegations against the Office of Civil Rights (Case number: OI-HQ-2016-ADM-0075). As indicated in that case's Report of Investigation (ROI), the allegations of misconduct alleged to have been specifically committed by management officials in the OCR was reported in separate ROIs. Thus, separate investigations were initiated, and this investigation specifically focused on the allegation related

Based upon the foregoing information, as well as additional information independently obtained during the course of the investigation, the OIG identified and investigated the following allegations posed against (b) (6), (b) (7)(C)

- 1. (b) (6), (b) (7)(C) failed to monitor the OCR Title VI e-mail account (<u>Title VI Complaints@epa.gov</u>) from approximately June 2014 to July 2015.
- 2. (b) (6), (b) (7)(C) the OCR failed to comply with 40 CFR § 7.120(c) by not acknowledging email complaints received by the OCR from June 2014 to July 2015 within five (5) days of receipt.

#### FINDINGS:

The allegations that (b) (6), (b) (7)(C) failed to monitor the OCR Title VI email account and failed to comply with 40 CFR § 7.120(c) from June 2014 to July 2015 were supported.

#### **DISPOSITION:**

During the review of related case OI-HQ-2016-ADM-0075, both the Civil Division and Civil Rights Division, Department of Justice, Washington DC, reviewed the facts related to the allegations concerning (b) (6), (b) (7)(c). On August 25, 2016, the Civil Division declined civil action based (b) (5), (b) (7)(E). On August 29, 2016, the Civil Rights Division declined prosecution based (b) (6), (b) (7)(C), (b) (5), (b) (7)(E) as such, this was purely an administrative investigation.

On  $^{(b)}$   $^{(b)}$   $^{(b)}$   $^{(7)}$   $^{(c)}$ , 2017,  $^{(b)}$   $^{(b)}$   $^{(b)}$   $^{(c)}$  issued a Letter of Counsel to  $^{(b)}$   $^{(b)}$   $^{(c)}$ 

Based upon the foregoing, there are no further investigative steps to be taken and this case is recommended for closure.

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<sup>&</sup>lt;sup>1</sup>(b) (6), (b) (7)(C)

<sup>&</sup>lt;sup>2</sup> According to the agency website, as of December 2016, the functions of ECCP have been reorganized and are now in the External Civil Rights Compliance Office, Office of General Counsel, EPA.



# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY OFFICE OF INSPECTOR GENERAL

1301 CONSTITUTION AVE., NW WASHINGTON, DC 20004

APR 2 5 7017

# **MEMORANDUM**

SUBJECT:

(b) (6), (b) (7)(C) <sub>GS-15</sub> (b) (6), (b) (7)(C)

FROM:

Patrick Sullivan, Assistant Inspector General for Investigations

TO:

Mike Flynn, Acting Deputy Administrator

REFERENCE:

OIG Case #: OI-HQ-2017-ADM-0083

## RESTRICTED INFORMATION

The U.S. Environmental Protection Agency (EPA), Office of Inspector General initiated this investigation based on information received regarding allegations of employee misconduct and the mismanagement of the Title VI electronic mailbox in the Office of Civil Rights (OCR), EPA. This Report of Investigation specifically focuses on the allegations related to (b) (6), (b) (7)(C) (b) (6), (b) (7)(C)

The enclosed Report of Investigation details two allegations that were investigated by the OIG. Both allegations were found to be supported.

My office is taking no further investigatory action in this matter; however, in order that we may satisfy our reporting requirement to Congress and the Administrator, please advise this office within 30 days of receipt of this report of investigation the administrative action taken or proposed by you in this matter, if any. This report of investigation is "For Official Use Only" and its disclosure to unauthorized individuals is prohibited. Portions of it may be used by appropriate officials for administrative action. Please return this report after your review of this matter is completed.

### ATTACHMENT:

Report of Investigation



# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY OFFICE OF THE INSPECTOR GENERAL OFFICE OF INVESTIGATIONS

# 1301 CONSTITUTION AVE, NW

# WASHINGTON, DC 20004 REFERRAL REPORT OF INVESTIGATION

(b) (6), (b) (7)(C) GS-15,(b) (6), (b) (7)(C)

OI-HQ-2017-ADM-0083

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Narrative Entities and Individuals Prosecutive Status Exhibits

APR 2 5 2017

Section A Section B Section C

Distribution:

Mike Flynn Acting Deputy Administrator

Wendy Blake Associate General Counsel Office of General Counsel Submitted by: (b) (6), (b) (7)(C)

Special Agent Office of Investigations

Approved by:

(b) (6), (b) (7)(C)

Special Agent in Charge Office of Investigations

Reviewed by:

Patrick Sullivan

Assistant Inspector General Office of Investigations

Contents of this report and/or its exhibits may contain personally identifiable information (PII), to include sensitive PII (SPII) protected by the Privacy Act, and is subject to the EPA Policy on PII and SPII. As such, please follow the agency's policy on PII and SPII, to include ensuring that this report and exhibits are properly safeguarded.

# OFFICE OF INSPECTOR GENERAL OFFICE OF INVESTIGATIONS

**CASE NO.:** OI-HQ-2017-ADM-0083 **DATE OPENED:** 03/21/2017

CASE TITLE: (b) (6), (b) (7)(C) CASE AGENT(s): (b) (6), (b) (7)(C)

GS-15, (b) (6), (b) (7)(C)

CASE CATEGORY: EMPLOYEE OFFICE: OFFICE OF

MISCONDUCT PROFESSIONAL RESPONSIBILITY

JOINT AGENCIES: NONE JURISDICTION: DISTRICT OF

COLUMBIA,

WASHINGTON, DC

# **SECTION A - NARRATIVE**

# Introduction

On April 12, 2016, the Office of Professional Responsibility (OPR), Office of Investigations (OI), Office of Inspector General (OIG), U.S. Environmental Protection Agency (EPA), received an EPA OIG Hotline complaint reporting potential employee misconduct and mismanagement regarding the Title VI electronic mailbox (e-mail account) of the Office of Civil Rights<sup>1</sup> (OCR), Office of the Administrator (OA), EPA, (<u>Title VI Complaints@epa.gov</u>). The complainant, who requested confidentiality, also alleged that management officials in the OCR falsified records, attempted to "cover-up" information related to a Flint, Michigan resident who submitted a civil rights complaint to the OCR Title VI e-mail account, and failed to inform the EPA Administrator of the complaints they received related to contamination in Flint, Michigan's water system when queried for input for the Administrator's congressional testimony. [Exhibit 1]

On June 3, 2016, a case<sup>2</sup> was initiated to investigate the aforementioned allegations. Based on information developed during the course of that investigation, the OIG identified that the potential employee misconduct and mismanagement of the OCR Title VI e-mail account<sup>3</sup> occurred from June

<sup>&</sup>lt;sup>1</sup> OCR enforces federal civil rights laws that prohibit discrimination against members of the public by recipients of EPA funds, and protects employees and applicants for employment from discrimination. OCR also provides policy guidance and technical assistance to program offices within the EPA on civil rights compliance and equal employment opportunity (https://www.epa.gov/ocr).

<sup>&</sup>lt;sup>2</sup> OI Case Number: OI-HQ-2016-ADM-0075: OFFICE OF CIVIL RIGHTS MISMANAGEMENT OF TITLE VI CONPLAINTS@EPA.GOV WEB-BASED COMPLAINT MAILBOX

<sup>&</sup>lt;sup>3</sup> This investigation only focused on correspondence the OCR received via its OCR Title VI e-mail account (<u>Title VI Complaints@epa.gov</u>). The OCR External Compliance and Complaints Program (Title VI) accepts complaints via U.S. mail or fax and can be contacted via telephone for assistance (<a href="https://www.epa.gov/sites/production/files/2016-09/documents/how-to-file-a-complaint-of-discrimination-brochure.pdf">https://www.epa.gov/sites/production/files/2016-09/documents/how-to-file-a-complaint-of-discrimination-brochure.pdf</a>).

2014 to July 2015. On March 20, 2017, the Report of Investigation was issued to Acting Deputy Administrator Mike Flynn, detailing the specifics of the investigation.

As indicated in that ROI, the allegations of misconduct alleged to have been specifically committed by management officials in the OCR would be reported in separate ROIs. Thus, separate investigations were initiated, and this case specifically focuses on the allegations (b) (6), (b) (7)(C)

[Exhibit 2]

Based upon the foregoing information, as well as additional information independently obtained during the course of the investigation, the OIG identified and investigated the following allegations (b) (6), (b) (7)(C)

- 1. (b) (6), (b) (7)(C) failed to monitor or manage the monitoring of the OCR Title VI e-mail account (Title VI Complaints@epa.gov)<sup>6</sup> from approximately June 2014 to July 2015.
- 2. From approximately June 2014 to July 2015, (b) (6), (b) (7)(C)
  OCR failed to comply with 40 CFR § 7.120(c) by not acknowledging email complaints received in the OCR Title VI email account within the required five (5) days of receipt.

# Possible Violation(s)

- 1. 40 CFR § 7.120 Nondiscrimination in Programs Receiving Federal Assistance from the Environmental Protection Agency, Complaint Investigations.
- EPA ORDER 3120.1 Appendix-Guidance on Corrective Discipline: (7) Conduct which is generally criminal, infamous, dishonest, immoral or notoriously disgraceful; (22) Negligent performance of duties.
- 3. EPA Order 4701: Title VI Case Management Protocol.

#### Impact/Dollar Loss

The non-adherence to government-wide regulations and EPA policy could diminish the public trust, the integrity of the office, and program functionality. Failure to comply with Title VI regulations could lead to civil litigation against the EPA.

# **Synopsis**

<sup>5</sup> According to the agency website, as of December 2016, the functions of ECCP have been reorganized and are now in the External Civil Rights Compliance Office, Office of General Counsel, EPA.

<sup>&</sup>lt;sup>4</sup> (b) (6) (b) (7)(C)

<sup>&</sup>lt;sup>6</sup> Based on information provided by the Office of Environmental Information, EPA, the OCR Title VI e-mail account was created on January 6, 2010, as a Lotus Notes e-mail account, and was merged into a Microsoft Outlook e-mail account on approximately June 5, 2014.

Based on information obtained during the investigation, allegations one (1) and two (2) are supported.

# **Details**

# **Investigation Disclosed Allegations Supported**

Allegation 1: (b) (6), (b) (7)(C) OCR, failed to
monitor or manage the monitoring of the OCR Title VI e-mail account ( <u>Title VI Complaints@epa.gov</u> ) from approximately June 2014 to July 2015.
Allegation 1 Finding: There is sufficient evidence to support a finding that (b) (6), (b) (7)(C) faile to monitor or manage the monitoring of the Title VI e-mail account from approximately June 2014 to July 2015.
Allegation 1 Investigative Results:
On September 9, 2016, following an interview with the OIG, (b) (6), (b) (7)(C) drafted an e-mail statement to OIG Special Agents, which stated in part, "(b) (6), (b) (7)(C) [Exhibit 3]
On September 9, 2016, during a recorded interview with OIG Special Agents regarding whether the Title VI e-mail account was regularly monitored, (b) (6), (b) (7)(C) between '11, '12, and '13, yes, because we were getting public comments But after the policy got finalizedwhich I would say the answer is no, it was not regularly monitored. So we're talking about 2014, 2015 the answer is no." [Exhibit 4]
OIG Special Agents followed up(b) (6), (b) (7)(C) and asked why the OCR Title VI e-mail account was not monitored, to which (b) (6), (b) (7)(C) made the following statements:
Well, I don't think there's a good answer other than otherthe people that had access either lef EPA, (b) (6), (b) (7)(C)
(b) (6), (b) (7)(C) I think the reality is that [it] fell through the cracksand it wasn't being monitored. [Exhibit 4]
During the interview, (b) (6), (b) (7)(C) stated that (b) (6), (b) (7)(C)
[Exhibit 4]
(b) (6), (b) (7)(C) also provided the following information in statement:

The mailbox was monitored on a regular basis from 2012 until 2013 for public comments received and various other messages/concerns. However, after 2013 the mailbox was not
monitored. The reason the mailbox was not monitored was because (b) (6), (b) (7)(C)
thus this very important issue fell through the cracks. [Exhibit 3]
On August 26, 2016, during a recorded interview with OIG Special Agents.(b) (6), (b) (7)(C)
EPA, made the following statements about the Title Vie-mail account not having been monitored from June 2014 to July 2015:
(b) (6), (b) (7)(C)
[Exhibit 5]
On August 26, 2016, following the interview, (b) (6), (b) (7)(C) provided OIG Special Agents with relevant documents related (b) (6), (b) (7)(C)
[Exhibit 6]
On September 15, 2016, during a recorded interview with OIG Special Agents. (b) (6), (b) (7)(C)  EPA made the following statements about the discovery of the Title VI email account:
never knew it existed until probably the end of 2015 or close to it, maybe the fall of 2015, when it was brought to my attention that there was a mailbox.
Teach control

5

So I would say maybe beginning of the fall, late summer of 2015, it came to my attention that there was this mailbox, this OCR complaints mailbox.

...

There is this mailbox, and so folks started looking at the mailbox, (b) (6), (b) (7)(C) and found a bunch of e-mails and that had been in there, that had gone unchecked. So that was definitely a screw-up. I guess there were maybe in excess of about 170, something like that, e-mails that were in there. [Exhibit 7]

On September 21, 2016, during a recorded interview with OIG Special Agents(b) (6), (b) (7)(C)

I recall that we actually had gotten a few e-mail messages via one of the e-mail boxes that we maintain at the Office of Civil Rights concerning the Flint, Michigan situation. And in that particular case we had an e-mail box that had not been operational or monitored for some time, due to a number of reasons, (b) (6), (b) (7)(C)

so we had a shortage and

a gap in terms of staffing, and that mailbox was not monitored on a regular basis. [Exhibit 8]

# (b) (6), (b) (7)(C)

[Exhibit 8]

Allegation 2: From approximately June 2014 to July (b) (6), (b) (7)(C)

the OCR failed to comply with 40 CFR § 7.120(c) by not acknowledging email complaints received in the OCR Title VI email account within the required five (5) days of receipt.

Allegation 2 Findings: There is sufficient evidence to support a finding that the OCR failed to comply with 40 CFR § 7.120(c) by failing to acknowledge e-mailed complaints the OCR received from June 2014 to July 2015 within five (5) days of receipt, (b) (6), (b) (7)(C)

## **Allegation 2 Investigative Results:**

As background, 40 CFR § 7.120 states in part:

- § 7.120 Complaint investigations. The OCR shall promptly investigate all complaints filed under this section unless the complainant and the party complained against agree to a delay pending settlement negotiations....
- (c) Notification. The OCR will notify the complainant and the recipient of the agency's receipt of the complaint within five (5) calendar days. [Exhibit 9]

\_

<sup>8 (</sup>b) (6), (b) (7)(C)

On December 1, 2016, at the request of OIG Special Agents, [6], (6), (7) [6] provided copies of some of the first acknowledgments that were sent to individuals who submitted civil rights complaints to the OCR Title VI e-mail account from June 2014 to July 2015. Based on a review of the documents, the OCR started acknowledging the complaints it received from June 2014 to July 2015 on January 27, 2016. [Exhibit 10]

On September 9, 2016, during an interview with OIG Special Agents, (b) (6), (b) (7)(C) stated in part:

Our regs say we have 5 business days to review that, and issue what's called an acknowledgement letter, just basically saying, "We got it. We're on it," right.

. . .

So just so you know, that's codified in regulation, as law. So 40 CFR Part 7 is where that is. So there's a legal requirement for us to respond within 5, 20, and 180 days. In addition, we have a compliance resolution manual, which is basically a manual on how to do all this stuff, which further explains what the law is. [Exhibit 4]

On August 26, 2016, during an interview with OIG Special Agents, (b) (6). (b) (7)(C) provided a sworn statement in which stated:



From May 31, 2016, to June 13, 2016, OIG Special Agents reviewed the EPA e-mail files of (b) (6), (b) (7)(C) OIG Special Agents identified that review of the Title VI complaint e-mails and provided an analysis to (b) (6), (b) (7)(C) on July 13, 2015. Based on the review, (5) (6), (6), (7)(C) with the following information:

Here is the tabulation and triage for the 144 messages received via the Title VI complaints mailbox. Below is the summary table. 65 of the messages (45%) can be disregarded and do not need any additional action (many are spam or scams).

17 (about 12%) should go directly to a Case Manager. These are either actual Title VI complaints or are types of correspondence that would normally be filtered to a Case Manager...

Suggested Disposition	Complaints	<u>%</u>
No Action Needed	65	45.14%
Need Review/Response	62	43.06%
To Case Manager	17	11.81%
Number of Messages	144	100.00% [Exhibit 11]

In addition, OIG Special Agents identified that on July 16, 2015, [6], (6), (7)(C) also provided an analysis of the e-mails sent to the Title VI e-mail account to [6], (6), (7)(C) In (6), (6), (7)(C) e-mail to (6), (6), (7)(C) stated, in part:

...Here is the breakdown of the 147 emails I reviewed:

Spam/Scam/Junk Emails: 62 Emails

Emails that may relate to environmental issues: 50 Emails

Referral to OW: 23 emails (11 separate issues)

Referral to OAR: 14 emails (13 separate issues)

Referral to OSWER: 2 emails (2 separate issues) Referral to OCSPP: 5 emails (5 separate issues)

Emails which involved some

combination of multiple offices: 5 emails (5 separate issues)

Complaints which do not belong at the EPA 10 Emails (Mainly Stench Complaints or OSHA-type complaints)

Emails that were confusing or unclear: 4 Emails

Emails where it was unclear whether someone was filing a Civil Rights Complaint: 2 Emails

Emails where sender was asking for help in filing a complaint 2 Emails (Unclear whether complaint was a Discrimination Complaint)

Emails Related to FOIAs: 1 Email

Emails apparently related to the REACH Case: 10 Emails

Emails which appear to be genuine Discrimination Complaints 6 Emails (4 Actual Complaints) [Exhibit 12]

On September 15, 2016, during a recorded interview with OIG Special Agents, confirmed that 40 CFR § 7.120(c) regulates that the OCR acknowledge a correspondence within five (5) days, by stating in part, "...But the regulation requires that acknowledgement letters be issued within 5 days... Of receipt." [Exhibit 7]

As to why it took so long for the OCR to acknowledge the complaints received from June 2014 to July 2015, stated in part:

(b) (6), (b) (7)(C)	
[Exhibit 7]	

On September 15, 2016, provided OIG Special Agents with a Microsoft Excel spreadsheet titled "Rev 30 T6 Website Complaints (090816)," which contained the information provided by

in July 2015, as well as all e-mailed correspondence received in the Title VI e-mail account since July 2015. In addition, provided the electronic acknowledgements the OCR sent to individuals who e-mailed the OCR Title VI e-mail account from June 2014 to July 2015. [Exhibit 13]

# **Disposition**

This Report of Investigation is being referred to Mike Flynn, Acting Deputy Administrator, Office of the Administrator, EPA for any administrative remedies or actions as deemed appropriate.

# SECTION B - ENTITIES AND INDIVIDUALS

Name of Person: **Title & Company:** (b) (6), (b) (7)(C) b) (6), (b) (7)(C) Role: Subject **Business Address:** 1301 Constitution Avenue Washington, DC 20460

**Business Phone:** (b) (6), (b) (7)(C)

**EPA Employee:** Yes

#### **SECTION C – PROSECUTIVE STATUS**

During the review of the related case OI-HQ-2016-ADM-0075, both the Civil Division and Civil Rights Division, Department of Justice, Washington DC, reviewed all the facts related to the allegations concerning (b) (6), (b) (7)(C) On August 25, 2016, the Civil Division declined civil action On August 29, 2016, the Civil Rights Division declined prosecution based on (b) (5), (b) (7)(E) based on (b) (6), (b) (7)(C), (b) (5), (b) (7)(E) this was purely an administrative investigation.

# **EXHIBITS**

<b>EXHIBIT</b>	DESCRIPTION	
1.	EPA OIG Hotline Referral - 2016-0145 - Office of Civil Rights	
	Mismanagement [Redacted]	
2.	Office of Civil Rights Roster - MAR2012 - JUN2016	
3.	Memorandum of Activity – Documents provided by Memorandum of Activity – Documents	
	, dated 9SEPT2016	
4.	Memorandum of Interview $-$ (b) (6), (b) (7)(C), dated	
	9SEPT2016	
5.	Memorandum of Interview – (b) (6), (b) (7)(C), dated	
	26AUG2016	
6.	Memorandum of Activity – Documents provided by	
	dated 26AUG2016	
7.	Memorandum of Interview – (b) (6), (b) (7)(C), dated 15SEPT2016	
8.	Memorandum of Interview - (b) (6), (b) (7)(C), dated	
	21SEPT2016	
9.	40 CFR § 7.120	
10.	Memorandum of Activity - Documents provided by	
	dated 1DEC2016	
11.	(b) (6), (b) (7)(C) Analysis of Title VI Complaints with	
	Attachment, dated 13JUL2015 [Redacted]	
12.	(b) (6), (b) (7)(C) Analysis of Title VI Complaints, dated	
	16JUL2015 [Redacted]	
13.	Memorandum of Activity - Documents provided by Digitalian	
	dated 9SEPT2016	



**DATE:** AUGUST 29, 2017

# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY OFFICE OF INSPECTOR GENERAL

PREPARED BY: SA

1301 CONSITITUTION AVENUE, NW WASHINGTON DC 20004

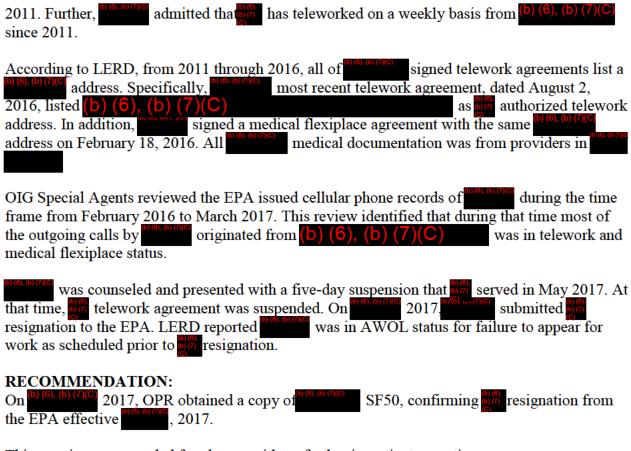
CASE #: OI-HQ-2017-ADM-	O092 CROSS REFERE 2016-0188	ENCE #: HOTLINE COMP	
TITLE: (b) (6), (b) (7)(C)	, GS-14, (b) (6), (b) (7)(C)		
C	CASE SUMMARY REPOR	T	
Subject(s)	Location	Other Data	
(b) (6). (b) (7)(C)	WASHINGTON, DC		
	elework agreement, and locality p	ay.	
BACKGROUND: On May 17, 2016, Special Agen	et (SA) (5) (6) (7) (C)	eived information via a hotline	
	e Complaint 2016-0188) t <u>hat (b)</u> (	6), (b) (7)(C), GS-14,	
(b) (6), (b) (7)(C)		work agreement. This complaint	
	fice of Investigations (OI) and the (OIG). On February 7, 2017, the	-	
the Labor and Employee Relation		oomprame was researched by	
INVESTIGATIVE FINDINGS	ς.		
	ormation gathered during the inve	estigation, OI identified and	
investigated the following allega	ations: 1. Did from appro	oximately 2011 until 2017,	
reside and telework in (b) (6), (b)	while claiming a whole of the	address on official signed	
telework agreements, and 2. Did list a list a address on an official signed medical flexiplace agreement while teleworking from residence in (b) (6), (b) (7)(c) from March 2016			
to May 2016, while claiming Washington, DC locality pay. Based upon the evidence both			
allegations are supported.			
On May 17, 2017, OIG Special	Agents conducted a recorded inte	erview of During the	
interview reported that bird lived at (b) (6), (b) (7)(C)			
. stated	has considered (b) (6), (b) (7	permanent residence since	

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unauthorized persons is prohibited. Public availability to be determined under 5 U.S.C. 552.

RESTRICTED INFORMATION

Page 1



This case is recommended for closure with no further investigatory action.

Released via FOIA EPA-HQ-2019-008574



# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY OFFICE OF INSPECTOR GENERAL

1301 CONSTITUTION AVE., NW WASHINGTON, DC 20004

**DATE:** OCTOBER 2, 2018 **PREPARED BY:** (b) (6), (b) (7)(C)

CASE #: OI-HQ-2017-ADM-0105 CROSS REFERENCE #:

TITLE: EPA EMPLOYEES DOWNLOADING AND/OR USING SIGNAL ENCRYPTED MESSAGING APPLICATION ON EPA ISSUED MOBILE DEVICES

### CASE CLOSING REPORT

Subject(s)	Location	Other Data
(b) (6), (b) (7)(C)	(b) (6), (b) (7)(C)	

### **VIOLATION:**

EPA Records Policy Federal Records Act of 1950

#### ALLEGATION:

On February 2, 2017, The Washington Times published an article: Lawsuit demands EPA say if employees using encrypted messages to evade open-records laws. The article alleged unnamed EPA employees had downloaded and used unauthorized encryption applications on their EPA devices in violation of EPA policy, and failed to comply with the FRA, by not maintaining official EPA records. On February 3, 2017, Patrick Sullivan, Assistant Inspector General for Investigations (AIGI), Office of Inspector General (OIG), EPA, referred these allegations for investigation via the OIG Hotline. The Office of Investigations (OI) identified and investigated the following allegation:

Did EPA employees (b) (6), (b) (7)(C) EPA use the Signal mobile device application to communicate official EPA business in violation of EPA policy and/or the Federal Records Act (FRA).

### FINDINGS:

Based upon the OI's investigation, no evidence was found to support the allegation that the Signal application was being used by EPA employees on their EPA issued mobile devices to purposely circumvent the applicable Federal record retention rules. However, the evidence supported the finding that (b) (6). (b) or either knowingly or unknowingly, violated EPA policy which restricts the downloading of applications onto EPA devices not approved by the EPA's Office of Environmental Information (OEI).

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#### **DISPOSITION:**

Regarding the allegation against (b) (6), (b), on April 9, 2018, the EPA provided a response memo to the OIG indicating that the EPA declined to take administrative action against (b) (6), (b).

Regarding the allegation against on April 30, 2018, the provided an email response to the (b) (6), (b) (7)(C) indicating that counseled for downloading an unauthorized application to EPA issued Phone.

Based upon the foregoing, there are no further investigative steps to be taken and this case is recommended for closure.



# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY OFFICE OF INSPECTOR GENERAL

1301 CONSTITUTION AVE, NW, SUITE B140 WASHINGTON, DC 20004

**DATE:** AUGUST 17, 2018 **PREPARED BY:** SA (b) (6), (b) (7)(C)

CASE #: OI-HQ-2017-ADM-0130 CROSS REFERENCE #:

TITLE: (b) (6), (b) (7)(C), GS-13, (b) (6), (b) (7)(C)

#### CASE CLOSING REPORT

Subject(s)	Location	Other Data
(b) (6), (b) (7)(C)		

# POTENTIAL VIOLATION(S):

Inappropriate Conduct

#### **ALLEGATIONS:**

On July 11, 2017 (b) (6), (b) (7)(C) GS-13, (b) (6), (b) (7)(C) EPA attempted to get a badge replacement at EPA HQ badging office. The badging office identified that had an additional access card, which appeared almost identical to issued Personal Identity Verification (PIV) card, on lanyard. The badging office seized the card and referred the matter to (b) (6), (b) (7)(C) with EPA's Security Management Division.

### FINDINGS:

This investigation revealed modified issued white proximity card by taping a photocopy of to it, creating an altered copy almost identical to issued PIV card.

On August 23, 2017, the United States Attorney's office, District of Columbia, declined to prosecute for forgery.

On February 2, 2018, the EPA OIG completed a Report of Investigation and forwarded its findings to the Agency.

On June 4-7, 2018, (b) (6), (b) (7)(C) served a 4-day suspension, as evidenced by an SF-50, Notice of Personnel Action dated June 4, 2018 for Inappropriate Conduct.

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This suspension resulted in a Cost Savings to the United States Government in soft dollars of:

4 Days X 8 Hours @ 52.83 per hour = \$1690.- Cost Savings (Soft Dollars)

**DISPOSITION:** Supported. Closed.

All administrative proceedings have been completed and/or exhausted in this investigation.

As a result, this investigation is closed.

Released via FOIA EPA-HQ-2019-008574



# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY OFFICE OF THE INSPECTOR GENERAL OFFICE OF INVESTIGATIONS

January 31, 2018

# <u>MEMORANDUM</u>

SUBJECT:	(b) (6), (b) (7)(C) GS-13, (b) (6), (b) (7)(C) Case No. OI-HQ-2017-ADM-0130	EPA
FROM:	Patrick Sullivan	
	Assistant Inspector General for Investigations Office of Investigations Office of Inspector General	

(b) (6), (b) (

Office of Research and Development

Attached is a copy of our report of investigation on the above-captioned subject. The Washington Field Office (WFO), Office of Investigations (OI), Office of Inspector General (OIG), United States Environmental Protection Agency (EPA), initiated this investigation based on information provided by the EPA OIG Hotline #2017-0325

that (b) (6), (b) (7)(C) altered white proximity card resulting in the creation of what appeared to be a duplicate of Facility Access Card (FAC).

The United States Attorney's Office of the District of Columbia stated the matter was not one their office would pursue.

Please advise this office of any arrangements you have made or plan to make pertaining to any administrative action regarding Additionally, your attention is directed to the EPA Conduct and Discipline Manual, EPA Order 3120.1, which prescribes policies for administering disciplinary action within the Agency. The manual contains a list of offenses with suggested penalties, although the list of offenses is not intended to be all inclusive. For offenses not listed, penalties may be imposed consistent with penalties contained in the manual for offenses of comparable gravity.

The information in the Conduct and Discipline Manual is to assist you in determining what action, if any, is warranted; however, it does not constitute a "charge" against It is the responsibility of the action official alone to evaluate the information contained in the report and to decide whether action under any part of the Conduct and Discipline Manual is appropriate.

In order that we may satisfy our reporting requirement to Congress and the Administrator, please advise this office within 60 days of the administrative action taken or proposed by you in this matter. This report is "For Official Use Only" and its disclosure to unauthorized individuals is prohibited. Portions of it may be used by appropriate officials for administrative action. Please return our report after your review of this matter is completed.

It is highly recommended that you confer with the Office of General Counsel and the Office of Human Resources to ensure that any action proposed is appropriate and equitable, and for any necessary guidance about personnel regulations.

Should you have any questions, particularly regarding the investigative report, you are encouraged to contact Special Ager (b) (6), (b) (7)(C) (202) or me at (202) 566-0308.

Attachment



# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY OFFICE OF THE INSPECTOR GENERAL

# OFFICE OF INVESTIGATIONS

1301 CONSTITUTION AVE, NW EPA WEST BUILDING WASHINGTON, DC 20004 REPORT OF INVESTIGATION

(6), (b)  $(7)(C)_{GS-13}$ , (b) (6), (b) (7)(C)

**EPA** 

OI-HQ-2017-ADM-0130

# TABLE OF CONTENTS

Narrative Entities and Individuals Prosecutive Status Exhibits

Section A Section B Section C

Distribution:

(6), (b) (7)(C

With Attachments

(6), (b) (7)(C)

Informational Purposes Only - No Attachments

Informational Purposes Only - No Attachments

Submitted by:

Special Agent Office of Investigations

Approved by:

Special Agent in Charge Office of Investigations

Reviewed by

Patrick Sullivan

Assistant Inspector General Office of Investigations

# OFFICE OF INSPECTOR GENERAL OFFICE OF INVESTIGATIONS

CASE NO .:

OI-HO-2017-ADM-0130

DATE OPENED:

07/19/2017

CASE TITLE:

CASE AGENT(s): (b) (6), (b) (7)(C

CASE CATEGORY:

**Employee Integrity** 

OFFICE:

Washington Field Office

JOINT AGENCIES:

None

JURISDICTION:

District of Columbia

### SECTION A - NARRATIVE

## Introduction

On July 11, 2017, the Office of Investigations (OI), Office of Inspector General (OIG), U.S. Environmental Protection Agency (EPA) was referred EPA OIG Hotline complaint 2017-0325. Allegedly, on July 11, 2017, (b) (6), (b) (7)(C) GS-13, (b) (6), (b) (7)(C) (6), (6), (7)(C) EPA; attempted to get a PIN reset on EPA badge at EPA HQ badging office. The badging office representative identified that (10/6) (10/7) had an altered badge on anyard. The representative seized the badge and referred the matter to EPA's Security Management Division. [Exhibit 1]

# Possible violation(s)

- 1. 18 U.S. Code § 1028 Fraud and related activity in connection with identification documents, authentication features, and information; (a) Whoever, in a circumstance described in subsection (c) of this section – (1) Knowingly and without lawful authority produces an identification document, authentication feature, or a false identification document;
- 2. 18 U.S. Code § 701 Official badges Identification cards, other insignia;
- 3. EPA Order 3120.1, Appendix, Table of Penalties 3(a) Breach of security regulations or practice - Where restricted information is not compromised and breach is unintentional:
- 4. EPA Order 3120.1, Appendix, Table of Penalties 15 Misuse of Official Government Credential;
- 5. EPA Order 3120.1, Appendix, Table of Penalties 27 Forging or Falsifying Official Government Records or Documents.

STINONE	10
Synons	

alteration of white proximity card resulting in the creation of The allegation concerning what appeared to be a duplicate of Facility Access Card (FAC) is supported.

# **Details**

# **Investigation Disclosed Allegations Supported**

Allegation 1: altered white proximity card resulting in the creation of what appeared to be a duplicate of acility Access Card (FAC).
Allegation 1 Findings: The results of the witness and subject interviews support the allegation that altered white proximity card by photocopying AC and attaching the photocopy to white proximity card.
Allegation 1 Investigative Results:
Witness Interview
On August 1, 2017, the OI interviewed (b) (6), (b) (7)(C)  (b) (6), (b) (7)(C)  EPA. [Exhibit 2] (b) (c), (b) (7)(C)  stated that came into the badging office to have the Personal Identification Number (PIN) on FAC reset. [Exhibit 3] (b) (6), (b) (7)(C)  wanted to know from (b) (6), (b) (7)(C)  why pin was blocked, (c) (c) (c) (c) (d) (d) (d) (d) (d) (d) (d) (d) (d) (d
Management Division (SMD). Total told told that it was a card that the photocopied badge back. Total told that the told that it was a card that the created and that it was a Proximity (proxy) card. Told told told told that the created the card, so that if it was lost whoever finds it will know where to return it.
Subject Interview
On September 7, 2017, the OI interviewed (b) (6), (b) (7) (C) EPA. [Exhibit 4] During the course of the interview stated that was given what calls a proxy card (the government issued white card) from the EPA badging office stated used the altered proximity badge to enter the EPA towers in the Ronald Reagan building because FAC did not work on the turnstiles. (b) (6), (b) (7) (c) stated that become facilities. (c)

# Disposition

On August 23, 2017, OI briefed Assistant United States Attorney Derrick Williams for the District of Columbia. The federal violations pertaining to this case involved 18 U.S.C. 701 – Official badges, identification cards, other insignia. On the same date AUSA Williams advised OI that his office would not accept the matter for criminal prosecution.

This Report of Investigation is being sent to (b) (6), (b) (7)(C) Director, (b) (6), (b) (7)(C) for administrative review and any action deemed appropriate.

# SECTION B - ENTITIES AND INDIVIDUALS

Name of Person:

(b) (6), (b) (7)(C)

Title & Company:

Role:

Subject

**Business Address:** 

Ronald Reagan Building

1300 Pennsylvania Ave., N.W.

(b) (6), (b) (7)(C)

Washington, DC 20004

Business Phone: EPA Employee:

Yes

# SECTION C - PROSECUTIVE STATUS

On August 23, 2017, OI briefed Assistant United States Attorney Derrick Williams for the District of Columbia. The federal violations pertaining to this case involved 18 U.S.C. 701 – Official badges, identification cards, other insignia. On the same date AUSA Williams advised OI that his office would not accept the matter for criminal prosecution.

# OI-HQ-2016-CAC-0017

# **EXHIBITS**

EXHIBIT	DESCRIPTION
1.	07.19.2017 – OI-HQ-2017-ADM-0130 Case Initiation
2,	08.01.2017 – Memorandum of Interview – (b) (6), (b) (7)(C)
3.	08.10.2017 - Memorandum of Activity - Badging Office Sign-in Sheet
4.	09.07.2017 – Memorandum of Interview – (b) (6), (b) (7)(C)



# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY OFFICE OF INSPECTOR GENERAL OFFICE OF INVESTIGATIONS

1200 PENNSYLVANIA AVE., NW WASHINGTON, DC 20460

<b>DATE: JANUARY 30, 2017</b>	PREPARED BY:	(b) (c), (b) (7)(C)
CASE #: OI-HQ-2017-ADM-	-0131 CROSS REFERE	ENCE #:
TITLE: (6), (6), (6), (7),(C)	, GRANTEE, (b) (6), (b) (7	(C), EPA
	CASE CLOSING REPORT	Γ
Subject(s)	Location	Other Data
	EPA	
ALLEGATIONS: On July 19, 2017, Special Agent (SA)  Environmental Protection Agency (EPA), Office of Inspector General (OIG), Office of Investigations (OI), Washington Field Office, was referred EPA OIG Hotline complaint 2017-0331. Allegedly,  Washington DC; had a counterfeit badge (that presumably created) seized by EPA guards who then turned the badge over to the Securities Management Division (SMD)		
INVESTIGATIVE FINDINGS: On May position with		
DISPOSITION: Since all appropriate actions have been considered and/or taken regarding this		

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matter, this case is being closed with no further action.

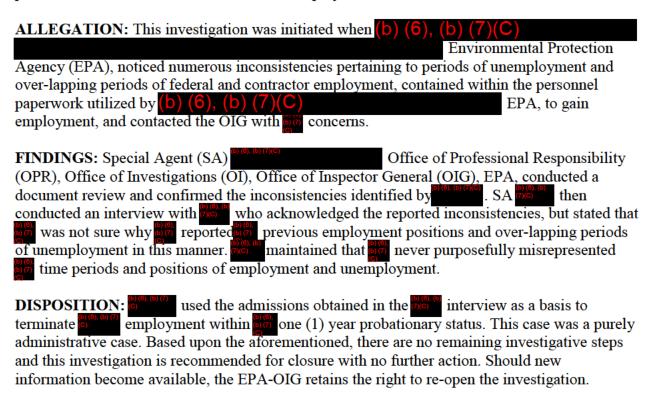


<b>DATE:</b> APRIL 5, 2018	PREPARED BY:
<b>CASE #:</b> OI-HQ-2017-ADM-0141	CROSS REFERENCE #:
TITLE: (b) (6), (b) (7)(C), GS-14, (b) (6	5), (b) (7)(C)

# CASE CLOSING REPORT

Subject(s)	Location	Other Data
(b) (b), (b) (7)(C)	WASHINGTON, DC	

**VIOLATION(S):** Purely Administrative: Employee Misconduct: Inconsistencies reported on personnel documentation utilized to obtain employment.



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1301 CONSTITUTION AVENUE NW WASHINGTON, DC 20004

**DATE:** October 19, 2018 **PREPARED BY:** SA (b) (6), (b) (7)(C)

CASE #: OI-HQ-2017-ADM-0144 CROSS REFERENCE

TITLE: (b) (6), (b) (7)(C) GS-13, (b) (6), (b) (7)(C)

#### CASE CLOSING REPORT

Subject(s)	Location	Other Data
(b) (6), (b) (7)(C)	Washington, DC	

**POTENTIAL VIOLATIONS**: 18 U.S.C § 1001 – Statements or entries generally 18 U.S.C § 1017 – Government seals wrongfully used

Washington, D.C.

On [5,6,6,6] (a) was removed from federal service for "Absence Without Leave (AWOL) and Failure to Follow Leave Requesting Procedures." [6,6,6] (b) removal from federal service was not a direct result of captioned investigation.

**DISPOSITION**: No further investigative action is warranted. This investigation is hereby closed.

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Released via FOIA EPA-HQ-2019-008574



1301 CONSTITUTION AVENUE NW WASHINGTON, DC 20004

**DATE:** August 8, 2019 **PREPARED BY:** SA (b) (6), (b) (7)(C)

CASE #: OI-HQ-2017-ADM-0146 CROSS REFERENCE: COMP-2017-98

TITLE:  $^{(b)}$   $^{(6)}$ ,  $^{(b)}$   $^{(7)}$ (C), GS-11,  $^{(b)}$  (6), (b) (7)(C)

#### CASE CLOSING REPORT

Subject(s)	Location	Other Data
(b) (6), (b) (7)(C)	Washington, DC	

#### POTENTIAL VIOLATIONS:

18 U.S.C. § 1001 – False statement

18 U.S.C. § 287 – False, fictitious or fraudulent claims

#### **ALLEGATION:**

On September 27, 2017, the Washington Field Office (WFO), Office of Investigations (OI), Office of Inspector General (OIG), Environmental Protection Agency (EPA) initiated this investigation pursuant to a Hotline complaint concerning time and attendance irregularities for (b) (6), (b) (7)(C) GS-11, (b) (6), (b) (7)(C) EPA.

#### FINDINGS:

A management inquiry conducted by the EPA Labor and Employee Relations (LER) showed that behavior resulted in 67.25 hours of Absent Without Leave (AWOL) in fiscal year 2018, totaling \$2,304.31. On September 14, 2018, was removed from federal employment.

**DISPOSITION:** Supported; Closed

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Based on the information detailed above, the allegation was deemed supported. The Agency decided to proceed with its own review and the removal process without waiting for OI to complete its' investigation.

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On March 7, 2019, this matter was presented for criminal prosecution to the United States Attorney's Office, Fraud and Public Corruption Section, Washington, D.C. The matter was declined for criminal prosecution (b) (5), (b) (7)(E)

No further investigative activity is anticipated. This matter is closed in this office.

Released via FOIA EPA-HQ-2019-008574



1301 CONSITITUTION AVENUE, NW WASHINGTON DC 20004

**DATE:** APRIL 24, 2018 **PREPARED BY:** SA (b) (6), (b) (7)(C)

CASE #: OI-HQ-2017-CAC-0043 CROSS REFERENCE #:

TITLE: (b) (6), (b) (7)(C)

SACRAMENTO, CA. AREA

# CASE SUMMARY REPORT

Subject(s)	Location	Other Data	
(b) (6), (b) (7)(C)	WASHINGTON, DC	N/A	
	investigation was predicated upor ormer employee, Athens, GA cam En		
emailed a summary of the phon	received a threatening phone called conversation to (b) (6), (b) (7) ferred the potential threat to the Companies and the following:	7)(C)	
asked me my name and I told went from being calm to irate in "Fuck EPA! I am tired of you fi will come down there and fuck y	received a call from ex-employed "I am (b) (6), (b) (7)(C)." Right I second. Was yelling at the acking with my life. You all will now all up. I will kill ya'll and fuck tyou could hear on my phone	top of lungs. said, ot continue to keep doing this. I top Gina McCarthy."	
	S: On December 9, 2016, SA (b), OIG, EPA, contacted T-M threatening phone call. The locate be in the possession of	fobile (b) (7)(E)	

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On December 13, 2016, the case was presented to Assistant United States Attorney (AUSA) Kamil Shields (Shields), United States Attorney's Office (USAO), Federal District of Columbia, who accepted the case for prosecution and assigned AUSA Lou Manzo (Manzo), USAO, DC, to prosecute the case. (b) (6), (b) (7)(C), (b) (7)(E)

(b) (6), (b) (7)(C), (b) (7)(E)

On November 1, 2017, SA the charges against was notified by AUSA Manzo that the USAO was dismissing the charges against

**DISPOSITION:** Based upon the aforementioned, there are no remaining investigative steps and this investigation is recommended for closure with no further action.

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Page 2



1301 CONSITITUTION AVENUE, NW WASHINGTON DC 20004

DATE: JUNE 1, 2018 PREPARED BY: SA (b) (6), (b) (7)(C)

CASE #: OI-HQ-2017-CAC-0048 CROSS REFERENCE #:

TITLE: (b) (6), (b) (7)(C)

ASHINGTON, DC.

# CASE CLOSING REPORT

Subject(s)	Location	Other Data
(b) (6), (b) (7)(C)	WASHINGTON, DC	

#### COMPLAINT:

On August 25, 2016, the Office of Investigation (OI), OIG received information via a hotline complaint (Hotline Complaint 2016-0296) that (b) (6), (b) (7)(C) GS-15, (b) (6), (b) (7)(C) Washington, DC, was selling marijuana during duty hours and on government travel.

#### **BACKGROUND:**

Based on the complaint and information gathered during the investigation, OI identified and investigated the following allegations: Did have marijuana on person while on EPA travel to the (b) (6), (b) (7)(C) in August 2016, at (b) (6), (b) (7)(C) ; and, did sell marijuana to fellow EPA employees.

#### INVESTIGATIVE FINDINGS:

Based upon the evidence the first allegation was supported. No information was developed to support the second allegation that was selling marijuana.

#### RECOMMENDATION:

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Page 1

Page 2	unauthorized persons is prohibited. Public availability to be determined under 5 U.S.C. 552.				
RESTRICTED INFORMATION	This report is the property of the Office of Investigations and is loaned to your agency: it and its contents may not be reproduced without written permission. The report is FOR OFFICIAL USE ONLY and its disclosure to				
This case is recommend	This case is recommended for closure with no further investigatory action.				
11p111 3, 2010, was issue	Two further detroit was taken by the rigency.				
April 5, 2018, was issue					
A Final Summary Pana	ort was provided to the EPA. A three-day suspension, April 3, 2018 –				



1301 CONSTITUTION AVE., NW WASHINGTON, DC 20004

FINAL SUMMARY REPORT

AUG 0 1 2017

SUBJECT:

Environmental Protection Agency Case Number: OI-HQ-2017-CAC-9048

FROM:

Patrick F. Sulliyan Assistant Inspector General for Investigations

Office of Investigations Office of Inspector General Environmental Protection Agency

TO:

Environmental Protection Agency (With attachments)

CC:

(6), (b) (7)

This Final Summary Report sets forth the Environmental Protection Agency (EPA), Office of Inspector General's (OIG) investigative finding for your review concerning the above referenced case. Attached is a memorandum of activity containing all the relevant investigative documents used in our investigation, which will also be relevant to your review process in determining whether administrative action is warranted (see attached).

On August 25, 2016, the Office of Investigation (OI), OIG received information via a hotline complaint (Hotline Complaint 2016-0296) that (b) (6), (b) (7)(C) GS-15,(b) (6), (b) (7)(C)

during duty hours and on government travel.

(With attachments)

Washington, DC, was selling marijuana

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Page 1

On June 13, 2017, OIG Special Agents conducted a recorded interview of to having marijuana at the The following is an excerpt from the interview with

- Q Why did you feel it was appropriate to bring marijuana to that event?
- A I didn't intentionally bring marijuana to the event.
- Q Okay. So how--
- A It was in my vehicle when I departed my home, and it had been there in my vehicle for a number of weeks before I left.
- Q Do you recall how much you brought?
- A I do not.
- Q Visually, can you think small bag, big bag, dime bag?
- A My recollection is that there were perhaps two small bags, probably totaling maybe an eighth of an ounce.
- Q Did you offer the marijuana to coworkers?
- A I did.

On June 7, 2017, this case was presented to the U.S. Attorney's Office (USAO), New Haven, CT, Major Crimes and National Security Unit. Federal prosecution of for 21 USC § 844(a) was declined (b) (5), (b) (7)(E) As such, this case is solely administrative in nature. I am providing you with this Final Summary Report for your review and to enable the EPA to take whatever action is deemed appropriate.

My office is taking no further investigatory action in this matter; however, in order that we may satisfy our reporting requirements to Congress, please advise this office within 30 days of receipt of this Final Summary Report of any administrative action taken or proposed by you in this matter, if any. This Final Summary Report is "For Official Use Only" and its disclosure to unauthorized individuals is prohibited. Portions of it may be used by appropriate officials for administrative action.

If you have any questions or concerns, please do not hesitate to contact me at 202 (b) (6), (b) (7)(C)

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# ATTACHMENT 1. Memorandum of Activity – Final Summary Report Attachments for Case Number: OI-HQ-2017-CAC-0048 (all documents are on the attached CD).



**DATE:** FEBRUARY 9, 2018 **PREPARED BY:** (b) (6), (b) (7)(C)

CASE #: OI-HQ-2017-CAC-0060 CROSS REFERENCE #:

TITLE: UNKNOWN SUBJET: CONCERNING MAILINGS TO TRUMP CABINET

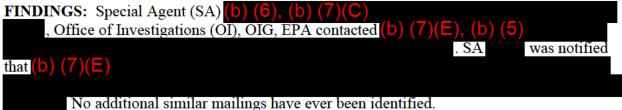
**NOMINEES** 

# CASE CLOSING REPORT

Subject(s)	Location	Other Data
UNKNOWN SUBJECT	WASHINGTON, DC	

VIOLATION(S): 18 USC § 875 – Interstate Communications

**ALLEGATION:** This investigation was initiated after an email from Assistant Inspector General of Investigations (AIGI) Patrick Sullivan (Sullivan), Office of Inspector General (OIG), Environmental Protection Agency (EPA), related concerning mailings to multiple nominated members of President Trump's Presidential Cabinet. The mailings contained a single red card with the word "Trump!" handwritten in black maker, as well as a package of white powdery substance.



No additional similar mailings have ever been identified.

**DISPOSITION:** The case was kept open in anticipation of additional mailings being received by members of President Trump's administrative staff. However, no additional mailings have been received or identified. This case never progressed from its initial stages and was not briefed to the United States Attorney's Office. Based upon the aforementioned, there are no remaining investigative steps and this investigation is recommended for closure with no further action. Should new information become available, the EPA-OIG retains the right to re-open the investigation.

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1301 CONSTITUTION AVE., NW WASHINGTON, DC 200042

**DATE:** May 30, 2019 **PREPARED BY:** SA (b) (6), (b) (7)(C)

CASE #: OI-HQ-2017-CAC-0120 CROSS REFERENCE #:

**TITLE:** (b) (6), (b) (7)(C) SES, (b) (6), (b) (7)(C)

#### CASE CLOSING REPORT

Subject(s)	Location	Other Data
(b) (6), (b) (7)(C)	Washington, DC	N.A.

#### VIOLATIONS:

Title 18 U.S. Code § 1001

Statements or entries generally

EPA Order 3120.1, Appendix, Table of Penalties 7

Conduct which is generally criminal, infamous, dishonest, immoral or notoriously disgraceful

EPA Order 3120.1, Appendix, Table of Penalties 16 Deliberate misrepresentation, falsification,

concealment or withholding of a material fact

#### **ALLEGATION:**

On June 2, 2017, Special Agent (SA) (b) (6), (b) (7) (C) U.S. Environmental Protection Agency (EPA), Office of Inspector General (OIG), Office of Investigations (OI), Washington Field Office, was given electronic documents pertaining to the security clearance of (b) (6), (b) (7) (C) (EPA's Personnel Security Branch (PSB) notified the OIG because multiple omissions on violated 18 U.S. Code § 1001.

# FINDINGS:

Subject interviews, email file reviews, and document reviews were conducted. Sufficient evidence was developed to support the allegation that omitted multiple details from background investigation pertaining to disciplinary actions in previous employment.

was interviewed by OI and claimed attempted to provide an explanation in the additional comments portion of the SF-86 concerning the disciplinary action, but additional

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comments did not appear on submitted SF-86. (b) (6), (b) (7)(C) advised attempted to upload attempted to upload
supporting notes as a file attachment. (b) (6), (b) (7)(c) did not keep a copy of completed form. (b) (6), (b) (7)
claimed to have taken "contemporaneous notes" while completed the form but a forensic analysis
indicated the "contemporaneous notes" were prepared 11 days after the electronic submission of
SF-86.
admitted to receiving an additional 30-day suspension for conduct unbecoming a federal
employee in January 2010. (b) (6), (b) (7)(c) stated of did not agree with the discipline. (b) (6), (b) (7)(c) stated
was not attempting to conceal it but, rather, wanted to explain it in the additional comments that
failed to upload with the submitted SF-86.

### **DISPOSITION:** Supported; Closed

On September 7, 2017, the case was presented to presented to an Assistant United States Attorney for the District of Columbia. The case was declined for prosecution on September 8, 2017. On May 31, 2018, the Report of Investigation (ROI) was delivered to management for appropriate action. On 2018, (6), (6), (7) retired after receiving a written notice of the agency's decision to separate for failure to maintain a security clearance required by position. The Agency's final decision was not based solely on the ROI.

Released via FOIA EPA-HQ-2019-008574



# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY OFFICE OF THE INSPECTOR GENERAL OFFICE OF INVESTIGATIONS

1301 CONSTITUTION AVE, NW

WASHINGTON, DC 20004

REFERRAL REPORT OF INVESTIGATION

MAY 2 4 2018

(b) (6), (b) (7)(C)

 $_{SES}$ , (b) (6), (b) (7)(C)

OI-HQ-2017-CAC-0120

TABLE OF CONTENTS

Narrative Entities and Individuals Prosecutive Status Exhibits Section A Section B Section C

Distribution:

(b) (6), (b) (7)(C)

U.S. Environmental Protection Agency 1200 Pennsylvania Avenue N.W. Washington, D.C. 20004

With Attachments

(b) (6), (b) (7)(C)

U.S. Environmental Protection Agency 1200 Pennsylvania Avenue N.W. Washington, D.C. 20004

Informational Purposes Only -No Attachments

(b) (6), (b) (7)(C)

With Attachments

Submitted by:

(b) (6), (b) (7)(C)

Special Agent
Office of Investigations

Approved by:

(b) (6), (b) (7)(C)

Special Agent in Charge Office of Investigations

Reviewed by:

Patrick Sullivan

Assistant Inspector General Office of Investigations

Contents of this report and/or its exhibits may contain personally identifiable information (PII), to include sensitive PII (SPII) protected by the Privacy Act, and is subject to the EPA Policy on PII and SPII. As such, please follow the agency's policy on PII and SPII, to include ensuring that this report and exhibits are properly safeguarded.

# OFFICE OF INSPECTOR GENERAL OFFICE OF INVESTIGATIONS

CASE NO.: OI-HQ-2017-CAC-0120 DATE OPENED: 06/21/2017

CASE TITLE: (b) (6), (b) (7)(C) SES, CASE AGENT(s): (b) (6), (b) (7)(C)

(b) (6), (b) (7)(C)

CASE CATEGORY: Employee Integrity OFFICE: Washington Field Office

JOINT AGENCIES: None JURISDICTION: District of Columbia

### SECTION A - NARRATIVE

### Introduction

On June 2, 2017, the U.S. Environmental Protection Agency (EPA), Office of Inspector General (OIG), Office of Investigations (OI), met with representatives of the EPA's Personnel Security Branch (PSB). PSB notified the OIG of its concern regarding multiple omissions related to the background investigation for (b) (6), (b) (7)(C) that may represent violations of 18 U.S.C. § 1001.

### Possible Violation(s)

- 1. 18 U.S.C. § 1001 False statements.
- 2. EPA Order 3120.1, Appendix, Table of Penalties 7 Conduct which is generally criminal, infamous, dishonest, immoral or notoriously disgraceful.
- EPA Order 3120.1, Appendix, Table of Penalties 16 Deliberate misrepresentation, falsification, concealment or withholding of a material fact.

2

# Synopsis

This investigation developed sufficient evidence to support the allegation of the object of the multiple details from background investigation pertaining to disciplinary actions in the object of the

On September 8, 2017, this investigation was declined for criminal prosecution by the United States Attorney's Office, District of Columbia, for possible violations of 18 U.S.C. § 1001, False Statements.

#### Details

# **Investigation Disclosed Allegation Supported**

Allegation: actions in the previous employment.

Allegation Findings: This investigation revealed evidence supporting the conclusion that mitted several incidents involving disciplinary actions received in previous employment from background investigation.

### **Allegation Investigative Results:**

# **Prior Disciplinary Actions**

Section 13 of SF-86 covered previous federal employment. For all questions pertaining to previous employment on the SF-86, respondents are asked:

For this employment, in the last seven (7) years have you received a written warning, been officially reprimanded, suspended, or disciplined for misconduct in the workplace, such as a violation of security policy?

For fourth and fifth previous positions listed, (b) (6), (b) (7)(c) answered "No." However, OI obtained information from an SF-50, *Notification of Personnel Action*, that disclosed that (b) (6), (b) (7)(c) had received a 20-day suspension in April 2009.

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## OI-HQ-2017-CAC-0120

The file properties show a Microsoft Office Word document titled "Equip Response 2015," created on December 12, 2015.

receiving an additional 30-day suspension for conduct unbecoming a federal employee in January 2010. OI became aware of this additional suspension from documents and SF-50s provided by the (b) (6), (b) (7)(C) and id not agree with the discipline (b) (6), (b) (7)(C) further stated was not attempting to conceal it but, rather wanted to explain it in the additional comments that failed to upload with the submitted SF-86.

confirmed from the submitted copy of SF-86 and the National Background Investigations Bureau that the electronic SF-86 was submitted on December 1, 2015, at 12:47 PM [Exhibit 3]. It was explained to be submitted to records showed reporting an 8-hour workday (non-telework) on that date [Exhibit 3]. It was insisted that submitted the SF-86 at home and not in fire and was unable to reconcile the conflict.

# Interview with Office of Personnel Management Background Investigator

As part of the process to complete background investigation of the process to complete background investigation. During the interview described a security-related incident that occurred while (b) (6), (b) (7)(C) stated email

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# Disposition

This Report of Investigation is being issued to (b) (6), (b) (7)(C) (b) (6), (b) (7)(C) (PA, for administrative remedies or actions deemed appropriate.

#### SECTION B - ENTITIES AND INDIVIDUALS

Name of Person:
Title & Company: (b) (6), (b) (7)(C)

Role: Subject

Business Address: 1200 Pennsylvania Avenue, NW, Washington, D.C. 20004

Business Phone: (b) (6), (b) (7)(C)

EPA Employee: Yes

#### SECTION C - PROSECUTIVE STATUS

On September 8, 2017, this matter was declined for criminal prosecution by the United States Attorney's Office, District of Columbia. The matter was presented for the violation of 18 U.S.C. § 1001, False Statements.

# OI-HQ-2017-CAC-0120

### **EXHIBITS**

- 1. MOI-(b) (6), (b) (7)(C) July 20, 2017
- 2. MOA-Attorney Meeting, August 16, 2017
- 3. MOI-(b) (6), (b) (7)(c) November 29, 2017
- 4. MOA-OI Forensic Report



1301 CONSITITUTION AVENUE, NW WASHINGTON DC 20004

DATE: NOVEMBER 6, 2017	PREPARED BY: SA

CASE #: OI-HQ-2017-CCR-0142 CROSS REFERENCE #:

TITLE: (b) (6), (b) (7)(C) GSA CONTRACTOR

### CASE CLOSING REPORT

Subject(s)	Location	Other Data
(b) (8), (b) (7)(C)	WASHINGTON, DC	

#### COMPLAINT:

On August 17, 2017, Special Agent (SA)

Responsibility (OPR), Office of Investigations (OI), Office of Inspector General (OIG), U.S.

Environmental Protection Agency (EPA), was tasked by Assistant Inspector General of
Investigations (AIGI) Patrick Sullivan (Sullivan) to look into an unauthorized entry into the
OIG's Washington Field Office's (WFO)

(b) (7)(E)

The incident took place during the
evening hours of August 15, 2017, or early morning hours of August 16, 2017 by

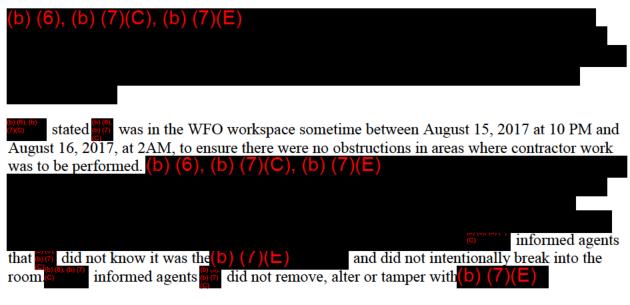
(b) (7)(C)

#### **BACKGROUND:**

Facilities Management and Services Division (FMSD), Office of Administration and Resource Management (OARM), EPA informed agents that this matter was first reported to from (b) (6), (b) (7)(C) FMSD. OARM, EPA during the morning of August 17, 2017 stated that was made aware of the breach by (b) (6), (b) (7)(C) sent birican email on August OI, OIG, EPA. stated informed of that(7)(c) 17, 2017 at approximately 7:18 AM notifying that it appeared someone may have entered stated that on August 17, 2017, at approximately 9:00 AM. the OIG space emailed (b) OI, OIG, EPA. informing was looking into the breach.

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#### **INVESTIGATIVE FINDINGS:**

EPA OIG special agents conducted interviews with the necessary employees. The interviews revealed a (b) (7)(E)

investigation revealed there was no criminal wrongdoing in this matter.

#### RECOMMENDATION:

The investigation revealed that the allegation of an intrusion into the (b) (7)(E) is supported, however the misconduct was not criminal in nature. WFO reported there was no indication tampered with or removed (b) (7)(E)

On December 27, 2017. OI, OIG, was emailed a copy of this report as record of management notification. This case is recommended for closure with no further investigatory action.

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Released via FOIA EPA-HQ-2019-008574



1301 CONSTITUTION AVE., NW WASHINGTON, DC 20004

**DATE:** OCTOBER 22, 2018 **PREPARED BY:** SA (b) (6), (b) (7)(C)

COMPLAINT#: OI-HQ-2017-THT-0140 CROSS REFERENCE #:

TITLE: (b) (6), (b) (7)(C), GS-14, (b) (6), (b) (7)(C)

#### CASE CLOSING REPORT

Subject(s)	Location	Other Data
(b) (6), (b) (7)(C)	Washington D.C.	

#### **VIOLATIONS:**

- 1. DC Code § 22-3133: Stalking
- 2. DC Code § 22-407: Threats to do bodily harm
- 3. EPA ORDER 3120.1 Appendix-Guidance on Corrective Discipline, Table of Offense and Penalties: (8). Abusive or offensive language, gestures, or other conduct.
- 4. EPA ORDER 3120.1 Appendix-Guidance on Corrective Discipline, Table of Offense and Penalties: (11). Using Government property or Government employees in duty status for other than official purposes.

#### ALLEGATION:

On August 7, 2017, the Office of Investigations (OI), Office of Inspector General (OIG), Environmental Protection Agency (EPA), received information that on August 5, 2017, a EPA Employee received an envelope at personal residence from another EPA employee via the United States Postal Service, which contained perceived threatening images.

#### FINDINGS:

On August 9, 2017, the (b) (7)(E)

August 1, 2017 at approximately 1:40 pm, was mailed out of the Ben

Franklin Post Office, located inside the William Jefferson Clinton EPA North Building.

photos show a

person who was later identified as (b) (b), (b) (7)(c)

at the post office counter with the
envelope that (b)

mailed to the personal residence of another EPA employee.

On August 10, 2017, OIG special agents (b) (6),

(b) (6), (b) (7)(C)

who

RESTRICTED INFORMATION

admitted to marking-up the pictures and mailing them to the personal residence of another EPA Employee.

### **DISPOSITION:**

On October 17, 2017, OIG special agents delivered a Report of Investigation to the (b) (6), (b) (7)(C) EPA for any administrative remedies or actions as deemed appropriate.

On October 2, 2018, OIG special agents received a settlement agreement between the Agency that indicated agreed to a 90-calendar day suspension.

Based upon the fore-mentioned information, the allegation that (b) (6) mailed the envelope containing the perceived threatening images to the personal residence of another EPA Employee is "SUPPORTED". As such, there are no further investigative steps to be taken and this complaint is recommended for closure.

Released via FOIA EPA-HQ-2019-008574



1301 CONSTITUTION AVE., NW WASHINGTON, DC 20004

OCT 16 2017

**MEMORANDUM** 

SUBJECT: (b) (6), (b)

<sub>GS-14,</sub> (b) (6), (b) (7)(C)

b) (6), (b) (7)(C)

FROM:

Patrick Sullivan Assistant Inspector General for Investigations

TO:

(b) (6), (b) (7)(C)

REFERENCE:

OIG Case #: OI-HQ-2017-THT-0140

# RESTRICTED INFORMATION

The U.S. Environmental Protection Agency (EPA), Office of Inspector General (OIG) initiated this investigation based on a perceived threat that was directed at an EPA employee. This Report of Investigation specifically focuses on (b) (6), (b) (7)(C) GS-14, (b) (6), (b) (7)(C)

The enclosed Report of Investigation details two allegations that were investigated by the OIG. Both allegations were found to be supported.

My office is taking no further investigatory action in this matter; however, in order that we may satisfy our reporting requirement to Congress and the Administrator, please advise this office within 30 days of receipt of this report of investigation the administrative action taken or proposed by you in this matter, if any. This report of investigation is "For Official Use Only" and its disclosure to unauthorized individuals is prohibited. Portions of it may be used by appropriate officials for administrative action. Please return this report after your review of this matter is completed.

#### ATTACHMENT:

Report of Investigation



# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY OFFICE OF THE INSPECTOR GENERAL OFFICE OF INVESTIGATIONS

1301 CONSTITUTION AVE, NW WASHINGTON, DC 20004

#### REFERRAL REPORT OF INVESTIGATION

(b) (6), (b) (7)(C) GS-14(b) (6), (b) (7)(C)

OI-HQ-2017-THT-0140

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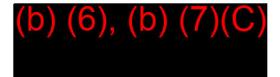
Section B

Section C

Distribution:

(b) (6), (b) (7)(C)

With Attachments



With Attachments

Submitted by:



Special Agent in Charge Office of Investigations

Reviewed by:

Patrick Sulliyan

Assistant Inspector General

Office of Investigations

Contents of this report and/or its exhibits may contain personally identifiable information (PII), to include sensitive PII (SPII) protected by the Privacy Act, and is subject to the EPA Policy on PII and SPII. As such, please follow the agency's policy on PII and SPII, to include ensuring that this report and exhibits are properly safeguarded.

# OFFICE OF INSPECTOR GENERAL OFFICE OF INVESTIGATIONS

CASE NO.: OI-HQ-2017-THT-0140 DATE OPENED: 08/07/2017

CASE TITLE: (b) (6), (b) (7)(C), CASE AGENT(s): (b) (6), (b) (7)(C)

GS-14, (b) (6), (b) (7)(C) (b) (6), (b) (7)(C)

CASE CATEGORY: EMPLOYEE OFFICE: OFFICE OF

MISCONDUCT PROFESSIONAL RESPONSIBILITY

JOINT AGENCIES: NONE JURISDICTION: DISTRICT OF

COLUMBIA,

WASHINGTON, DC

#### SECTION A - NARRATIVE

### Introduction

On August 7, 2017, the Office of Investigations (OI), Office of Inspector General (OIG), Environmental Protection Agency (EPA), received information that on August 5, 2017,

received an envelope at personal residence, via the United States Postal Service, which contained images perceived as threatening. [Exhibit 1] Based on the complaint, my office conducted an investigation to determine who sent the envelope to personal residence containing the perceived threatening images.

Our investigation revealed there is sufficient evidence to support the finding that (b) (6), (b) (7)(C)

EPA, sent the envelope containing the perceived threatening images to the personal residence of (b) (6), (b) (7)(C) Specifically, during an interview with OIG special agents. Two of the photographs were of with horns drawn on head. The third photograph was of a deceased former EPA employee (b) (6), (b) (7)(C) rationales for sending the envelope was that it was a joke and retaliation for how had been treated by (b) (6), (b) (7)(C)

Based upon the foregoing information, as well as additional information independently obtained during the course of the investigation, the OIG identified and investigated the following allegations related to

1. mailed the envelope containing the perceived threatening images to the personal residence of (b) (6), (b) (7)(C)

2. EPA computer and an EPA printer to type and print the labels that placed on the envelope and mailed to (b) (6), (b) (7)(C)

### Possible Violation(s)

- 1. DC Code § 22-3133: Stalking
- 2. DC Code § 22-407: Threats to do bodily harm
- 3. EPA ORDER 3120.1 Appendix-Guidance on Corrective Discipline, Table of Offense and Penalties: (8). Abusive or offensive language, gestures, or other conduct.
- 4. EPA ORDER 3120.1 Appendix-Guidance on Corrective Discipline, Table of Offense and Penalties: (11). Using Government property or Government employees in duty status for other than official purposes.

#### **Synopsis**

Based on information obtained during the investigation, allegations one and two are supported.

#### **Details**

# Investigation Disclosed Allegations Supported

### Allegation 1:

mailed the envelope containing the perceived threatening images to the personal residence of (b) (6), (b) (7)(C)

### **Allegation 1 Finding:**

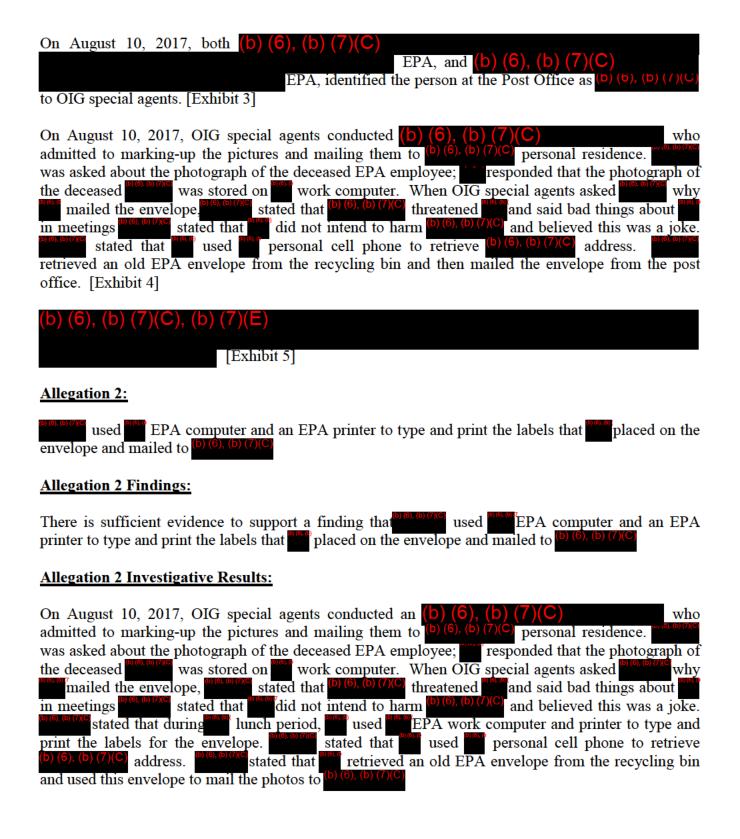
There is sufficient evidence to support a finding that on August 1, 2017, mailed the envelope containing the perceived threatening images to the personal residence of (b) (6), (b) (7)(C)

# **Allegation 1 Investigative Results:**

identified that the envelope was mailed on August 1, 2017 at approximately 1:40 pm from the Ben Franklin Post Office, 1200 Pennsylvania Ave NW, Washington, DC 20004, which is located inside the William Jefferson Clinton EPA North Building (b) (7)(E)

The photos show a person who was later

The photos show a person who was later identified as (b) (6), (b) (7)(c) at the post office counter with the envelope that was mailed to [Exhibit 2]



# **Disposition**

This Report of Investigation is being referred to (b) (6), (b) (7)(C)

(b) (6), (b) (7)(C) EPA for any administrative remedies or actions as deemed appropriate.

#### SECTION B - ENTITIES AND INDIVIDUALS

Name of Person: (b) (6), (b) (7)(C)

Title & Company: (b) (6), (b) (7)(C)

**EPA** 

Role: Subject

**Business Address:** 1301 Constitution Avenue

Washington, DC 20460

Business Phone: (b) (6), (b) (7)(C)

**EPA Employee:** Yes

#### SECTION C - PROSECUTIVE STATUS

This case was presented to the Felony Major Crimes Trial Section, United States Attorney's Office (USAO) for the District of Columbia, for potential criminal violations of the DC Code § 22-3133: Stalking and § 22-407: Threats to do bodily harm. On August 22, 2017, the USAO declined prosecution of (b) (5), (b) (7)(E)

### **EXHIBITS**

EXHIBIT	DESCRIPTION	
1.	Memorandum of Interview –(b) (6), (b) (7)(C) - AUG2017	
2.	Memorandum of Activity – (b) (7)(E)	
3.	Memorandum of Interview – (b) (6), (b) (7)(C), dated 10AUG2017	
4.	Memorandum of Interview – (b) (6), (b) (7)(C), dated 10AUG2017	
5.	Memorandum of Activity—(b) (7)(E)	



1301 CONSTITUTION AVE, NW WASHINGTON, DC 20004

**DATE:** MARCH 29, 2019 **PREPARED BY:** SA (b) (6), (b) (7)(C)

CASE #: OI-HQ-2018-ADM-0082 CROSS REFERENCE #: N/A

TITLE: PRUITT, E. SCOTT; POLITICAL APPOINTEE, ADMINISTRATOR, OA, EPA

#### CASE CLOSING REPORT

Subject(s)	Location	Other Data
Administrator Scott Pruitt	Washington, DC	N/A

#### **ALLEGATIONS:**

On April 9, 2018, the Office of Investigations (OI), Office of Inspector General, Environmental Protection Agency (EPA), received a memorandum from Kevin Minoli (Minoli), Principal Deputy General Counsel and Designated Agency Ethics Official, EPA. The memorandum, dated April 6, 2018, was issued by the United States Office of Government Ethics and addressed to Minoli. Pursuant to this memorandum, a case was opened to administratively investigate the following allegation: Did Administrator Pruitt have subordinates at the EPA assist him in finding personal housing.

On June 7, 2018, OI expanded the investigation to include the following allegations; (1) Did Administrator Pruitt use his official position and EPA staff to seek a "business opportunities" for his wife; (2) Did Administrator Pruitt enlist subordinates at the EPA secure a mattress for his personal use; and (3) Did Administrator Pruitt have his security detail run personal errands for him.

#### **FINDINGS:**

All allegations are deemed inconclusive. Administrator Pruitt resigned from the EPA prior to the conclusion of the investigation; therefore, was no longer subject to the administrative Standards of Conduct.

#### **DISPOSITION:**

Based upon the aforementioned, there are no further investigative steps and this investigation is recommended for closure.



1301 CONSTITUTION AVE., NW WASHINGTON, DC 20004

•			
<b>DATE:</b> JUNE 28, 2018	PREPARED BY: (b) (6), (b)	(7)(C)	
<b>CASE</b> #: OI-HQ-2018-CCR-0065	CROSS REFERENCE #:		
TITLE: UN	NAUTHORIZED ACCESS TO RRB	EPA SPACE	
CAS	E CLOSING REPORT		
Subject(s)	Location	Other Data	
(b) (6), (b) (7)(C)	WASHINGTON, DC	Other Data	
VIOLATION:			
Unauthorized access to EPA office space located in the Ronald Reagan Building, Washington, DC Unlawful Entry on property (DC Criminal Code 22-3302)			
ALLEGATION:			
On March 7, 2018, the Office of Investigations (OI), Office of Inspector General (OIG), U.S. Environmental Protection Agency (EPA), received information that an unknown individual may have accessed the EPA secure area of the Ronald Reagan Building (RRB), Washington, DC. Specifically, EPA employees of the Chief Financial Officer, conducted a meeting on the of the RRB and later identified a non-EPA employee in the meeting. The non-EPA employee's name was later identified as (b) (6), (b) (7)(C)			
FINDINGS:			
There was sufficient evidence to support the allegation that on March 6, 2018. gained unauthorized access to EPA office space located on the was interviewed by a special agent of the EPA OIG, and a special agent of the Federal Protection Service, Department of Homeland Security. During the interview, admitted to gaining access to the EPA office space while attending a free conference hosted by the Microsoft Corporation at the RRB. stated stated left the conference area in the RRB because got bored. (b) (6), (b) (7)(C), (b) (7)(E)			
Among other details, was escorted to the RRB by the special agents, where provided a walk-through and specifics of how gained entry to the EPA secure office space.			

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### **DISPOSITION:**

On March 8, 2018, a Bar Notice was issued for by FMSD, as a result of the investigative work conducted by OI and FMSD.

On March 8, 2018, FMSD drafted an "Order Not to Enter" for as a result of the investigative work conducted by OI and FMSD. On March 9, 2018, during the recorded interview with OIG special agents issued the Order Not to Enter to which signed.

On March 8, 2018, OIG special agents consulted with the United States Attorney Office (USAO) for the District of Columbia regarding unlawful entry on property, DC Criminal Code 22-3302. The Assistant United States Attorney for the Misdemeanor Section indicated (b) (5), (b) (7)(E)

(b) (7)(E)

Based upon the foregoing, there are no further investigative steps to be taken and this case is recommended for closure.

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1301 CONSTITUTION AVE., NW WASHINGTON, DC 20004

**DATE:** MARCH 20, 2018 **PREPARED BY**: SA(b) (6), (b) (7)(C)

CASE #: OI-HQ-2018-PFD-0038 CROSS REFERENCE #:

TITLE: UNCONSCIOUS EPA EMPLOYEE FOUND IN RESTROOM IN THE WJC NORTH

**BUILDING ROOM 5020** 

#### CASE CLOSING REPORT

Subject(s)	Location	Other Data
(b) (6), (b) (7)(C)	WASHINGTON D.C.	DECEASED EPA
		EMPLOYEE

VIOLATONS: NONE

**SUMMARY:** 

#### **DISPOSITION:**

On March 19, 2018, the EPA, OIG, OPR, was notified that the Medical Examiner for the District of Columbia ruled that the cause of death for was Natural-Systemic Sarcoidosis with Hypertensive Cardiovascular Disease as contributing Conditions.

Based upon the foregoing, there are no further investigative steps to be taken and this case is recommended for closure.

RESTRICTED INFORMATION



**DATE:** October 02, 2018 **PREPARED BY:** (b) (6), (b) (7)(C)

CASE #: OI-HQ-2018-THT-0032 CROSS REFERENCE #:

TITLE: (b) (6), (b) (7)(C)

**EPA** 

#### CASE CLOSING REPORT

Subject(s)	Location	Other Data
(b) (6), (b) (7)(C)	WASHINGTON, DC	

VIOLATION(S): 18 U.S. Code § 875 – Interstate Communications

ALLEGATION: (b) (6), (b) (7)(C)

Environmental Protection Agency (EPA), made threatening comments about female co-workers on multiple social media platforms, specifically multiple Facebook Pages.

FINDINGS: Special Agent (SA)(b) (6), (b) (7)(C)

Office of Investigations (OI), Office of Inspector General (OIG), EPA, opened an investigation into the matter at the direction of (b) (6), (b) (7) (C)

OI, OIG, EPA. SA (b) conducted a review of the Facebook postings and interviewed (b) with (b) lawyer present. In the interview, (c) admitted to the Facebook postings, but stated that (b) did not mean to scare anyone, nor did (c) ever intend to cause physical harm to any of (c) co-workers.

DISPOSITION: The facts of a threat investigation under 18 U.S. Code § 875 - Interstate communications, regarding the actions of were presented to Elisabeth Dewar (Dewar), Assistant United Stated Attorney (AUSA), Special, National Security Section, Criminal Division, United States Attorney's Office (USAO) for the District of Columbia (DC), Department of Justice. AUSA Dewar, declined prosecution in the investigation, because (b) (6), (b) (7)(C), (b) (5), (b) (7)(E)

Based upon the aforementioned, there are no remaining investigative steps and this investigation is recommended for closure with no further action. Should new information become available, the EPA-OIG retains the right to re-open the investigation.

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1301 CONSITITUTION AVENUE, NW WASHINGTON DC 20004

**DATE:** August 13, 2018 **PREPARED BY:** (b) (6), (b) (7)

CASE #: OI-HQ-2018-AFD-0112 CROSS REFERENCE #: N/A

TITLE: ELKINS, ARTHUR, SES, WASHINGTON, DC

### CASE SUMMARY REPORT

Subject(s)	Location	Other Data
N/A	Washington, DC	N/A

**COMPLAINT:** Inspector General Elkins reported that his EPA OIG badge and credential were missing.

**INVESTIGATIVE FINDINGS:** After a thorough search of his residence and other areas were met with negative results. Also, the last known hotel where the IG stayed, room safe and lost and found were checked with negative results. The missing badge and credential was entered into NCIC.

**RECOMMENDATION:** No further investigative action is necessary and this case is recommended for closure. IG Elkins will be issued a new badge and credential.

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